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First Coordination Meeting for the Pharmaceutical Industry in the GCC and Yemen
Doha, Qatar, 11 April 2011

Towards a multi-client study on the pharmaceutical industry in GCC and Yemen

Brainstorming & feedback session

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GOIC multi-client study on the pharmaceutical industry in GCC and Yemen

Outline

1. Why this session?
2. Context: supporting local pharmaceutical production (LPP) in developing countries
3. Accelerating pharmaceutical industry growth and upgrading in GCC: key issues
4. What should the multi-client study look into?



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WHY THIS SESSION?

1. GOIC invited UNIDO inputs for study concept note
 - GOIC Pharmaceuticals Vision Report 1999 ➡ Sector overview
 - ALPEN CAPITAL, GCC Pharmaceuticals Industry, Dec 2010 ➡ Investors looking for opportunities
2. 2011 study objectives (GOIC proposal)
 - Provide GCC pharmaceuticals industry with intelligence for strategic planning purposes
 - Identification of investment opportunities; investment promotion (FDI & domestic)
 - Increased efficiency and regional/GCC harmonization of drug regulation
3. Joint UNIDO & IMS 'coaching' along exercise to establish interest and precise information, analytical and/or advisory needs that different stakeholders (**you!**) would wish to see addressed in study
 - IMS: Markets, investment, healthcare infrastructure
 - UNIDO: Sector development strategies and policies
4. UNIDO's re-engagement with pharmaceutical industry development
 - Strengthening the local production of essential drugs in developing and least developed countries (DCs/LDCs) ➡ Focus: sub-Saharan Africa (!)



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CONTEXT: SUPPORTING LOCAL PHARMACEUTICAL PRODUCTION (LPP)

- 1. Access to affordable high quality drugs remains vastly inadequate globally**
 - Regarding both three **big pandemics** (HIV/Aids, malaria, tuberculosis) ...
 - ... **AND many other communicable & non-communicable diseases**
 - Human tragedy on its own
 - Compromises productive capabilities
 - Most profound in LDCs/sub-Saharan Africa
- 2. Challenges** hindering access on both demand and supply side **well documented**
 - Wide range of public health and economic development issues
 - Drug procurement, storage, distribution, pricing, rational use, regulatory issues
 - Low purchasing power, funding constraints, stock-outs, penetration of substandard & counterfeit products
 - Limited human resources for health
- 3. Vast majority** of essential medicines is being **imported** into Africa
- 4. SSA 2008:** Only 28% from African manufacturers
 - Of which 70% from South Africa and a further 20% combined from GHA, KEN & NIG



CONTEXT: SUPPORTING LPP (cont'd)

5. **Over last decade, much more importance attached to pharmaceutical sector development on international “access to drugs” agenda**
 - **WTO TRIPS Agreement & Doha Declaration** on TRIPS and Public Health
 - ❑ Interface between IPRs and public health: impact of IPRs on innovation and access to medicines
 - ❑ LDC waiver (= exemption until 31 Dec 2005)
 - ❑ TRIPS flexibilities: Exceptions, parallel imports, **compulsory licenses** (CL), etc.
 - ❑ WTO Members can issue CLs for local production *and* imports (“Para 6 system”)
 - ❑ “TRIPS Plus” in bilateral trade agreements
 - DCs/LDCs increasingly attest **strategic importance** to sector
 - ❑ **Security/continuity of medicines supply**
 - ❑ Conduit to **combat substandard** and counterfeit **medicines**
 - ❑ Knowledge-intensive industry
 - DC/LDC pharma industry keen to get **access to internationally funded drug procurement markets** (tenders), e.g. GFATM, PEPFAR, ...



CONTEXT: SUPPORTING LPP

(cont'd)

6. LPP initiatives *include*

- **WHA 2008:** Global strategy and plan of action on public health, innovation and intellectual property
 - Element 4: Transfer of technology and production of health products, including for health-related R&D, through investment, capacity building and partnerships
- **AU:** Pharmaceutical Manufacturing Plan for Africa (**PMPA 2007**)
 - **CAMI 19 (27-31 March 2011):** Pharmaceutical sector prioritized in AIDA implementation plan (= **Accelerated Industrial Development in Africa**)
- **SADC** Pharmaceutical Business Plan (2007-13)
- **EAC** Regional Pharmaceutical Manufacturing Plan of Action (2010-16)
- **NEPAD** initiatives on the Strengthening of Pharmaceutical Innovation & on Drug Regulatory Harmonization in Africa
- **Country level:** pharmaceutical industry assigned priority status



PHARMACEUTICAL PRODUCTION IN DCs/LDCs – CHALLENGES RELATED TO:

- Human resources as to industrial pharmacy
- Access to technical know-how on plant upgrading
- Access to affordable capital & impact of high interest rates on debt
- Fragmented nature of regional markets and small market size, adversely effecting efficiency prospects
- Import of raw materials (APIs), largely from Asia, and related lead time and working capital requirements
- Reliability & costs of utilities
- Capacity of medicines regulatory authorities to prevent lower standard and counterfeit products
- Intra-government coordination (health, tax, science and industrial policies)
- Sector representation by effective business membership organizations (pharmaceutical manufacturer associations)

KEY CHALLENGE:

„TENSION“ BETWEEN PUBLIC HEALTH AND INDUSTRIAL POLICY

	Public health (PH)	Industrial policy (IP)
Objective	Low-cost supplies of high-quality drugs (quality, safety, efficacy)	Pharmaceutical industry growth (income, jobs, tax revenue, exports)
Views on LP	Drug production venue of no / little importance	Insufficient interest of large-scale global manufacturers in small DC/LDC markets
		Knowledge, education, training
Varied synergies of IP measures on PH objective	<ul style="list-style-type: none"> • Direct subsidies, loans or tax breaks • Import restrictions or duties for competitor products • Export subsidies • Preferential treatment (public drug procurement, regulatory approvals, pricing decisions) • ... 	



GRADUAL MAINSTREAMING OF LPP SUPPORT

- Contentious debate about feasibility of LPP in DCs/LDCs has given way to ...
- ... gradual acceptance of pharmaceutical industry development as valuable contribution to easing access to drugs challenge
- **Fostering production of essential medicines in DCs/LDCs is a complex undertaking** (nature of products & production processes, governance, multiplicity of stakeholders)
- “Natural” tension between industrial development and public health perspectives can be overcome by
 - Showing commercially viable route to quality production
 - Denying any ‘need’ to reduce or accept reduction of quality standards
- **Need for holistic approach** towards sector development ...
- ... requires to **overcome disconnects**
 - ***Within governments***/public policy stakeholders (health, industry/trade, science/technology)
 - ***Between public and private sector***



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Accelerating pharmaceutical industry growth in GCC: key issues

POLICY FRAMEWORK

- **Political will** needed to boost pharmaceutical industry by changing institutional and business environment
- Multitude of stakeholders requires **acceptance of need for coordination/cooperation** at varied levels
 - Intra-government (at least, Ministries of Industry & Health)
 - Medicines regulatory body
 - Industry
- Industry incentives (tax, capital, ...) – must be evidence based
- Promote manpower/human resource development
- No prescribed, one-size-fits-all strategy
- Interactive/iterative process with core stakeholders



Accelerating pharmaceutical industry growth in GCC: key issues

(cont'd)

REGULATION

- Key role of (national) **medicines regulatory authority (MRA)** for establishment of, and ensuring adherence to, quality standards (QA/QC)
- Is MRA strong enough to enforce compliance (incl. political backing)?
- Communication lines with manufacturers on GMP (e.g. GMP roadmap with milestones and timelines)?
- Efficiency of granting marketing authorization
- Post marketing surveillance (PMS) – ensure uniform quality standards and their transparent application (level playing field for imports and locally produced drugs)



Accelerating pharmaceutical industry growth in GCC: key issues

(cont'd)

REGULATORY HARMONIZATION

- Disparate regulatory systems hamper trade in pharmaceuticals
- Need for medicines legislative framework at national and (sub)regional levels beyond GMP, e.g. GDP, GLP, GCP, other
- Harmonization of medicines registration
- Regulatory harmonization initiatives underway in sub-Saharan Africa (EAC, COMESA, SADC, ...) – slow progress



Accelerating pharmaceutical industry growth in GCC: key issues

(cont'd)

TRIPS AGREEMENT

- How have TRIPS provisions been translated into national IPR/patent legislation in GCC countries? Is there a need for GCC countries to make use of TRIPS flexibilities?



Accelerating pharmaceutical industry growth in GCC: key issues

(cont'd)

BUSINESS MEMBERSHIP ORGANIZATIONS (BMOs)

- Pharmaceutical (or, specifically, generics) manufacturers association
- National and/or sub-regional (GCC)
- Recent initiatives at sub-regional level SSA
 - Southern African Generics Medicines Association (SAGMA)
 - Federation of East African Pharmaceutical Manufacturers (FEAPM)
 - Western African Pharmaceutical Manufacturers Association (WAPMA)
- Early talks about pan-African body
- Functions: advocacy, service provision



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Conference

Breaking Barriers to Medicine Access

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PARAMETERS OF GCC MULTI-CLIENT STUDY

Starting point	<ul style="list-style-type: none">• GCC healthcare needs to rise sharply (growing & ageing population, rising non-communicable 'lifestyle' diseases)• Vast majority of drugs imported• Is the intention to advocate for a larger part of GCC medicines needs to be met from locally produced ones (relative share/absolute numbers?)
Information needs to be satisfied	<p>What are the main stakeholders' key information/sector intelligence needs that the study should address?</p> <ul style="list-style-type: none">• Policy-makers (industry, trade, health, science & technology)• Manufacturers• MRAs• Other?
Intended use(s), purpose(s)	<ul style="list-style-type: none">• Guidance for decisions at company level (strategic planning, investment decisions, ...) and at policy level (industrial policy measures, MRA strengthening, regulatory harmonization)?• Key analytical input for development of regional (GCC) pharmaceuticals sector development strategy?
Target audience	Policy-makers, manufacturers, regulators, ...?



PARAMETERS OF GCC MULTI-CLIENT STUDY

Which of these questions would you like to see addressed?

- What is the market outlook for major groups of pharmaceuticals in GCC?
- Competitiveness of locally-manufactured medicines viz. other regions? What strategies needed to counter foreign competition?
- Current challenges for intra-regional trade in pharmaceuticals?
- Challenges and opportunities brought about by WTO membership?
- MNC Global strategies of MNCs: recent trends and likely future developments
- Regulatory hurdles faced by pharma industry in GCC?
- Role of CROs in pharma industry and their use by GCC companies
- How can GCC companies enhance R&D capabilities?
- Trends in global partnerships and licensing deals? Involvement of GCC? Licensing and partnership opportunities with global players?
- Likely future investment direction for pharmaceutical industry in GCC and Middle East?

ANY OTHER?



Thank you!

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UNIDO GLOBAL PROJECT

Advice & capacity-building	Strengthening the local production of essential generic drugs in developing countries through the promotion of SMEs, business partnerships, investment promotion and South-South cooperation
Duration	Start: 01/2006 Phase III: 01/2011 – 12/2012
Budget	EUR 4.7 m - Co-funded by Germany (EUR 3.68 m) & UNIDO (EUR 1.02 m)
Objective	Increased capacity for the competitive local manufacturing of essential generic drugs in target (L)DCs
Focus	<ul style="list-style-type: none">• Initially, medicines against three pandemics• Meanwhile, essential medicines at large
Levels of intervention	<ul style="list-style-type: none">• Policy• Institutions• Sector/plant
Guiding criteria	<ul style="list-style-type: none">• Commercial viability• Int'l quality standards (GMP, WHO PQ) <p>⇒ But : pragmatic approach recognizing realities on the ground</p>



UNIDO PROJECT - MILESTONES



Policy

- Multi-stakeholder pharmaceutical sector roundtable processes & formulation of sector development strategies underway:
GHANA, KENYA



Institutions

- Coaching towards formal inauguration of **Southern African Generic Medicines Association (SAGMA)**, Dec 2009
- Support to pharmaceutical manufacturers associations (strategy building, LP advocacy): **West Africa, Botswana**
- Sponsoring int'l training course on „Advanced Industrial Pharmacy“; host: Kilimanjaro School of Pharmacy, Moshi/URT



Sector/plants

- Overall: escorting upgrading process towards int'l c-GMP and/or WHO Pre-qualification (PQ).
- **GHANA**: Coaching/advisory support for two companies (business plan, investor search, mock inspection)
- **CAMEROON**: Inauguration of new plant (Apr 2010)
- **BOTSWANA**: Conceptual study on Greenfield investment



UNIDO PROJECT - MILESTONES



Significant network of contacts:

ALMA, COHRED, NEPAD, SADC, UNAIDS, UNCTAD, UNDP, UNITAID, UNDP, WHO

- Interagency Pharmaceutical Coordination Group (IPC),
Chair: WHO
- SADC Pharmaceutical Task Force
- Roll Back Malaria Procurement and Supply Chain Management Working Group (RBM/PSM)
- African Leaders Malaria Alliance (ALMA)



UNIDO'S NICHE: INTERFACE PUBLIC HEALTH / INDUSTRY

- Access-to-drugs challenge addressed by large number of stakeholders
 - UN agencies, DFIs, scientific bodies, CSR-related initiatives, bilateral donor agencies
 - Procurement, distribution, treatment and use; research, discovery, development & testing, regulatory issues

BUT

- Interventions to improve operational environment of pharmaceutical manufacturers or to upgrade towards international quality standards remain few and far between



UNAIDS
JOINT UNITED NATIONS PROGRAMME ON HIV/AIDS

UNHCR
UNICEF
WFP
UNDP
UNFPA
UNODC
ILO
UNESCO
WHO
WORLD BANK



WILLIAM J. CLINTON FOUNDATION





ENHANCED UNIDO PROGRAMME: PLANNED MODULES

Pharma sector development strategies, policies & programmes

- Value chain approach
- Sector roundtables, multi-stakeholder consultations

Investment facilitation, including matchmaking platform

Technology transfer promotion

- North-South, South-South
- Brokering partnerships (business, public/private, CSR-related)

Research function

- Economics of production
- Scarcity of market data

Expert pool for plant-level guidance

- Technical & business

Human resource development

...[other]

In cooperation with/complementary to others